

'Better Decision Making' Tool

Informing our approach to sustainability, resilience, and fairnes

The 'Better Decision Making' tool has been designed to help you consider the impact of your proposal on the health and wellbeing of communities, the environment, and local economy. It draws upon the priorities set out in our Council Plan and will help us to provide inclusive and discrimination-free services by considering the equalities and human rights implications of the decisions we make. The purpose of this tool is to avoid decisions being made in isolation, and to encourage evidence-based decision making that carefully balances social, economic and environmental factors, helping us to become a more responsive and resilient organisation.

The Better Decision Making tool should be used when proposing new projects, services, policies or strategies, or significant amendments to them. The tool should be completed at the earliest opportunity, ideally when you are just beginning to develop a proposal. However, it can be completed at any stage of the decision-making process. If the tool is completed just prior to the Executive, it can still help to guide future courses of action as the proposal is implemented.

The Better Decision Making tool must be attached as an annex to Executive reports. A brief summary of your findings should be reported in the One Planet Council / Equalities section of the report itself.

Guidance to help you complete the assessment can be obtained by hovering over the relevant question.

Please complete all fields. If you wish to enter multiple paragraphs in any of the boxes, hold down 'Alt' before hitting 'Enter'.

Intro	oduction
Service submitting the proposal:	Regeneration and Asset Management
Name of person completing the assessment:	Ben Murphy
Job title:	Commercial Development Officer
Directorate:	Economy and Place
Date Completed:	24.5.18
Date Approved (form to be checked by head of service):	11.6.18

Section 1: What is the proposal?

Name of the service, project, programme, policy or strategy being assessed?

1.1 The Executive report relates to the York Central project; a strategic development priority and sustainable growth location embedded in the Local Plan and corporate plan. Members will be asked to consider a masterplan for the site which has been developed by York Central Partnership (YCP) following an extended consultation, the detailed findings of which are also reported separately. Members will also be asked to consider a draft Memorandum of Understanding between the partner organisations relating to the project delivery mechanisms and structure, and to consider wider project engagement matters.

What are the main aims of the proposal?

The main aim of the proposal is to secure the redevelopment of the York Central site, in order to deliver economic and housing growth for the City, alongside transport improvements and facilitation of improvement to the national railway museum.

The aims of the detailed proposals set out in the executive report are to ensure that the forthcoming planning application process will result in the delivery of an appropriate development scheme, as well as ensuring that the correct governance architecture will exist to allow partners to undertake activity to de-risk and facilitate the scheme.

What are the key outcomes?

1.2

2.2

The principal outcomes of the project will be increases to housing and employment floorspace supply, with attendant GVA/ economic and housing affordability benefits, improvements to accessibility and connectivity in the vicinity of the site, brownfield land remediation, provision of public parks and open spaces, and benefits to City leisure offer and associated tourism draw and spend.

The key outcomes of the specific Executive decision will be to ensure that the frameworks which guide development are appropriate and fit for purpose and that progress can be made to de-risk and facilitate the scheme in accordance with programme to enable principal project outcomes.

Section 2: Evidence

What data / evidence is available to support the proposal and understand its likely impact? (e.g. hate crime figures, obesity levels, recycling statistics)

The York Central development proposition is supported and evidenced at a strategic level through its inclusion as a mixed-use development allocation in the emerging Local Plan (and in the supporting evidence base for the plan such as Employment Land Review and Strategic Housing Land Availability Assessment). Output metrics set out at 1.3 above are routinely monitored by the Local Planning Authority. Additionally, a bespoke selection of metrics are monitored as part of the Enterprise Zone designation at York Central on a quarterly basis. Technical impact assessment will also be produced to support the planning application for the site.

What public / stakeholder consultation has been undertaken and what were the findings?

Public and stakeholder consultation was undertaken by YCP for a 6 week period between March and April 2018. This was accompanied by an ongoing wider community conversation facilitated externally by 'My York Central'. This activity was preceded by access options consultation between August - September 2017, and a broad site development principles consultation in 2016. The emerging partnership also regularly engage with a project specific Community Forum.

The findings and outcomes from the latest consultation (as well as preceding rounds) have been considered in detail by YCP and have informed the masterplan approach. They are also reported as part of the Executive report.

Are there any other initiatives that may produce a combined impact with this proposal? (e.g. will the same individuals / communities of identity also be impacted by a different project or policy?)

Wider development and transport related initiatives will have impacts when considered in combination with the York Central scheme Strategic cumulative assessment of these issues is undertaken as part of the strategic plan / development planning process, and will also inform the planning application and supporting studies. The masterplan has been developed with regard to these impacts.

The development project is one of a number in which the Council is engaged commercially, and which could be considered collectively in terms of resource, impacts and outcomes.

Section 3: Impact on One Planet principles

Please summarise any potential positive and negative impacts that may arise from your proposal on residents or staff.

This section relates to the impact of your proposal on the ten One Planet principles.

	Does your proposal?	Impact	What are the impacts and how do you know?
3.1	Impact positively on the business community in York?	Positive	Endorsing the YCP masterplan and MoU will facilitate the progression of a major mixed use development scheme including a significant quantum of new commercial floorapse, increasing the critical mass of the business community through attracting invased investment and offering space for power. The report sets on appretion for the Council to undertial development of commercial property to deliver affortable envirage as and growth opportunities for developing business and relia institutions. The MoU considered in the report seeks to establish the route through which the Council could be directly involved as the finded delivery agent of site infrastructure in this respect, ensuring that scheme delivery is de-risked and facilitated to enable growth.
3.2	Provide additional employment or training opportunities in the city?	Positive	As well as the direct and indirect employment generation benefits summarised at 3.1, there is scope for the Enterprise Zone status of the site to enable funding to support skills and training agendas, though these are not yet defined at the emerging outline application stage
3.3	Help improve the lives of individuals from disadvantaged backgrounds or underrepresented groups?	Neutral	Whilst the scheme doesn't specifically target those from disadvantaged backgrounds or underrepresented groups, the benefits of economic growth will be felt through the whole City economy, bringing economic opportunities indiscriminately. The site is located in the holights and Mickegher wants, respectively the Cite Side Si. 8th most depreved wants (DIST MIND), and cited to the side of

	Health & Happiness			
	Does your proposal?	Impact	What are the impacts and how do you know?	
3.4	Improve the physical health or emotional wellbeing of residents or staff?	Positive	The masterplan development scheme incorporates significant areas of open space, walking and cycling connectivity improvements and community uses on what is currently a semi-develial brownlish site. The scheme will also must in the understanding the semi-development of the scheme in the semi-development of the scheme in the semi-development of s	
3.5	Neigreduce health inequalities?	Positive	Heath inequalities can be caused by economic and work factors, access to services and epigouse to environmental impacts. The York Central developments such sizuated boring about significant economic improvements for the City and region, which will be fit indiscriminately through all relevant communities. The scheme will result in the displacement of some existing lower value employment uses (operational intelled ecit) though the well be reflicated on more appropriate build environments and the state of job growth in high value employment sections will be notween the scheme of the control of the cont	
3.6	Encourage residents to be more responsible for their own health?	Unsure	The masterplan incorporates high quality pedestrian and cycle links through the site and connecting it to the wider area including residental communities and commercial/ leisure areas. These routes should encourage residents to travel in more sustainable and healthy ways (walking and cycling), taking some more responsibility for their own health.	
3.7	Reduce crime or fear of crime?	Positive	The masterplan has been designed to provide a range of attractive and high quality public spaces and facilities, well overlooked by active uses and well lit throughout. Improvements are also planned to the cisting Marble Arch route under the east coast amaliline to improve the environment in the area and public proceptions of this space. Leeman Road would be diverted in the plans and a more attractive and better populated route provided.	
3.8	Help to give children and young people a good start in life?	Positive	The development includes a range of public open spaces, routes and community facilities which will provide a safe, attractive and healthy environment for children and young people, Specific outdoor facilities for the young will be provided as part of the open space contract, and whils the Scheme General Specifical Specific Outdoor facilities for the young will be provided as part of the open space contract, and whilst the Scheme General Specifical Specific Host from the ring Young, the physical improvements are located in two off York's more deprived words as summarized in response to 3.3.	
			Culture & Community	

	Does your proposal?	Impact	What are the impacts and how do you know?
3.90	Melp bring communities together?	Positive	The refered-powers theme incorporates the provision of infrastructure to ensure was and improved connectivity through the size and between and adjustment and adjustment and adjustment and provision and adjustment and
3.10	Improve access to services for residents, especially those most in need?	Positive	The proposed development includes improved politic transport services and provision of community facilities, as well as informativation than that of concernitively trends by the last between the depice or residential communities and City Certifier. The softene will need describinate positively or negatively in terms of residents most in need, other than in the provision of admissful and controlled and an experiment of the provision of admissful and the controlled and an experiment of the provision of a dimensional service or the controlled and an experiment of 200 of all residential units around the size. 10 200 of all residential units around the size of the provision of a development of the provision of the
3.11	Improve the cultural offerings of York?	Positive	The materipain proposals incorporate agrifficant improvements to the national raisery maximum, a major columnal state of the City, allowing the material properties of the pr
3.12	Encourage residents to be more socially responsible?	Positive	The development scheme at York Central has been phaged and informed by extensive community engagement, with specific consultation events and a community forum established. It is hoped that the process, and it's physical manifestation in materipal nevolution as encouraged resident to reage in shaping in provinging their community and will both continue to influence the development and provides wider engagement and social responsibility in development schemes.

			Zero Carbon and Sustainable Water
	Does your proposal?	Impact	What are the impacts and how do you know?
	Jeen proposed	Positive	The environmental (and carbon) impact of energy consumption is an important aspect of the project's sustainability, and
3.13	Minimise the amount of energy we use and / or reduce the amount of energy we use and refer to the control of the control of energy of carbon sources of energy?		The error entirement price and only might a chine age considered in the development of the materiplan and will be assessed in decidal as part of the forthcoming planning applications. As a strategic level, the development will result in energy savings over existing residential and commercial stock through the provision of accomplation to commercial stock through the provision of accomplation accomplation and the stock provision of the time of the construction of existing (by stock free development is able in a central bostion, with amendition on it doubtes and existence of existing (by stock free development competition advantage or on their development controls in the stock of existing (by stock free development competition advantage of, for example, solar healing and studies over other development controls in the stock of every acceptance of energy are also being a provision of the studies and the studies of the development competition. As a site for the development competition advantage of, for example, solar healing and studies over other development of one are carbon outside of every and expert and provision and the studies of the development and the studies of the studies
3.14	Minimize the amount of water we use additing reduce the amount of water we pay for?	Positive	The endocumental impact of water consumption is an impacted appared of the project's sustainability, and evidence if the achieves the extension of the endocument of the endoc
			Zero Waste
	Does your proposal?	Impact	What are the impacts and how do you know?
3.15	Reduce waste and the amount of money we pay to dispose of waste by maximising reuse and/or recycling of materials?	Positive	in a strategic same, the redevelopment of the undersued brownfeld site (and the associated reduction in development that has to take place in the draft generability adverse-must to reduce was Physical assist in the construction phases of the scheme will be minimised through the reuse of buildings and infrastructure where fleability practicable, and the recyling of on- site materials a must be a possible in the cleance and full origination work. This is driven by both austrainability and francial importatives. Land constraination will reach in some material not being expalse of being reused. Appropriet Water Excepting Exclisits will be incorporated into designate building degin; in the report normalism of undersity of the control of
			Sustainable Transport
_	Does your proposal?	Impact	What are the impacts and how do you know?
3.16	Encourage the use of sustainable transport, such as walking, cycling, ultra low emission vehicles and public transport?	Positive	The matterpain incorporates significant sustainable transport prioritisation measures, including new and improved prediction and origin infrastructure, excessibly improvements to rook 5.58 including disabled sextors to well to seamblesty injuries that severe displaces in the service of the companies of the section of the scheme also incorporates to whereit of particular, in order to prioritise measures and the contractive and the service in the section and incorporates capacity improvements to York and station including additional patientnings, which will improve regional and antional aid connectivity on a form the latt. The secolated Duta separate) Front of station project will also transform the station arrial and interchange experience for users. The Mold considered in the report establishes the route through which the Council code die develop inhorder delivery agend of site infrastructure in this respect, ensuring that the highest achevable standards are embedded in the scheme from it's outset and throughout it's little infrastructure.
3.17	Help improve the quality of the air we breathe?	Mixed	The materiples incorporates a new road link from Water ford, which will provide an alternative roads for traffic to the competed Salabury Frenze roads with his forward source. The configuration and physical context of the new access roads will perclude the generation of similar taxes in this reason. The configuration and physical context of the new access roads will perclude the generation of similar taxes in this reason. The general approach to sustainable transport prioritisations of us a 1.5 kill will be for those the generation of publication with the development scheme, and the planning application will include detailed analyse of air quality impacts and engagement ensures as superpostate.
			Sustainable Materials
	Does your proposal?	Impact	What are the impacts and how do you know?
3.18	Does your proposal? Minimize the environmental impact of the goods and services used?	Impact Positive	What are the impacts and how do you know? The goods and services used in relation to the You Central project whole the considered to be the physical built environment (in both it's construction and occupancy phases), and the transport services used in the daily occupancy of the scheme. A holistic approach to sustainability is being taken for the built environment at You Central in order to optimize performance in the content of a sine-who his relatively consistend in deliverability of which the relative content is not of the project detail will be known at Outline applications tage, with many detailed matters reserved for subsequent reserved matter or full applications will take some 20 years to control. That salls the outline applications that is consistent to the project of the project details will be some and the consistent of the project details will be some and the consistent of the project details will be some and the consistent of the project details the change will be some and the consistent of the project details the change and the source parameters and constraints, within which development will be brought forward. The application will also be accompanied by a sustainability statement which sets of other management, bankcape and ecology, energy & carbon (fernand and supply), transport, secure of the latter transport issues, these are considered at 3.16 and 3.17 above.
			Local and Sustainable Food
	Does your proposal?	Impact	What are the impacts and how do you know?
3.19	Maximise opportunities to support local and sustainable food initiatives?	onsure	none direct at this stage
			1 In this life
			Land Use and Wildlife
	Does your proposal?	Impact Positive	What are the impacts and how do you know? In a strategic sense, the redevelopment of this brownfield site will reduce the amount of development that must take place on
3.20	Maximise opportunities to conserve or enhance the natural environment?		It is a utilized, among the consideration of the co
3.21	Improve the quality of the built environment?	Positive	The masterplan envisages creation of a high quality built environment, with a framework of attractive new public spaces and parks set out, and the settings of the safe's heritage sasets improved. The land is currently derivit and undersused, with poor environments in those areas that are publically accessible sourced seeman found and the Satistory RNNs, which will be improved markedly through representation of any including accessible sourced seeman found and the Satistory RNNs, which will be improved markedly through representation of any include as the funder offered ordinary agent of all infrastructures in the respect, ensuring that the highest achevable standards are embedded in the scheme from it's outset and throughout it's lifetime.
		Positive	This is by requirement of the site maderplan, which reflect sension calcipus with th local planning substruct, historic englined and local fining amenity groups. In both cases making and configuration accordance on care to the measurement of the site of the
3.22	Preserve the character and setting of the historic city of York?		The masterplan incorporates significant public open spaces throughout, which will be high quality and accessible for all.
3.22	Preserve the character and setting of the historic city of York? Enable residents to enjoy public spaces?	Positive	The materipain incorporates significantly public open spaces incongenius, which was no en gril Salaway shall accessive for all Comuni disor uses are enlarged in the materipain to relieve and since the engage shall be accessed for all control for uses are small enlarged convenient facilities for people to use. The related but separate front of station project also creates new and improved public spaces for residents to use. The Most considered in the report establishes the route through which the Council could be directly involved as the funder/ delivery agent of site infrastructure in this report, ensuring that the highest arbehable standards are embedded in the scheme from it's outset and throughout it's lifetime.
3.33	historic city of York?	Positive	Ground floor uses are envisaged in the masteripals to enlines and animate open spaces white providing comment facilities for people to use. The related but separate front of station project also creates new and improved public spaces for residents to use. The MoU considered in the report establishes the route through which the Council could be directly involved as the funder/ delivery agent of its infrastructure in this respect, ensuring that the highest achevable standards are embedded in the scheme from it's outset and throughout it's lifetime.
	historic city of York?	Positive	Ground floor uses are envisaged in the masteripals to enline and animate open spaces white providing covenient facilities for people to use. The related but separate front of station project also creates new and improved policy to use. The related but separate front of station project also creates new and improved policy to use to use. The Mod considered in the report establishes the route through which the Council could be directly involved as the funder/delivery agent of site infrastructure in this respect, ensuring that the highest achevable standards are embedded in the
3.33	historic city of York?	Positive	Ground floor uses are envisaged in the masteripals to enlines and animate open spaces white providing comment facilities for people to use. The related but separate front of station project also creates new and improved public spaces for residents to use. The MoU considered in the report establishes the route through which the Council could be directly involved as the funder/ delivery agent of its infrastructure in this respect, ensuring that the highest achevable standards are embedded in the scheme from it's outset and throughout it's lifetime.
3.33	historic city of York?	Positive	Ground floor uses are envisaged in the masteripan to enlines and animate open spaces white providing convenient facilities for people to use. The related but separate front of station project abor creates new and improved public spaces for residents to use. The MoU considered in the report establishes the route through which the Council could be directly involved as the funder/ delivery agent of the infrastructure in this respect, ensuing that the highest achevable standards are embedded in the scheme from it's outset and throughout it's lifetime.

Section 4: Impact on Equalities and Human Rights

Please summarise any potential positive and negative impacts that may arise from your proposal on staff or residents.

This section relates to the impact of your proposal on **advancing equalities and human rights** and should build on the impacts you identified in the previous section.

For 'Impact', please select from the options in the drop-down menu.

If you wish to enter multiple paragraphs in any of the boxes, hold down 'Alt' before hitting 'Enter'

Equalities

Will the proposal adversely impact upon 'communities of identity'?

Will it help advance equality or foster good relations between people in 'communities of identity'?

		Impact	What are the impacts and how do you know?
4.1	Age	Positive	The report highlights the potential for the council to engage with delivery of social infrastructure at the site, including facilitating the increased supply and variety of accomodation for older people and helping to meet intergenerational need.
4.2	Disability	Positive	The masterplan incorporates new disabled access to the western entrance of the railway station, replacing the existing stepped access. New spaces and buildings throughout the masterplan will be constructed to modern, equalities compliant standards.
4.3	Gender	Neutral	The benefits of the redevelopment scheme will be conferred indiscriminately in this respect.
4.4	Gender Reassignment	Neutral	The benefits of the redevelopment scheme will be conferred indiscriminately in this respect.
4.5	Marriage and civil partnership	Neutral	The benefits of the redevelopment scheme will be conferred indiscriminately in this respect.
4.6	Pregnancy and maternity	Neutral	The benefits of the redevelopment scheme will be conferred indiscriminately in this respect.
4.7	Race	Neutral	The benefits of the redevelopment scheme will be conferred indiscriminately in this respect.
4.8	Religion or belief	Neutral	The benefits of the redevelopment scheme will be conferred indiscriminately in this respect.
4.9	Sexual orientation	Neutral	The benefits of the redevelopment scheme will generally be conferred indiscriminately in this respect. The report recommends that delivering housing to meet identified target need, including in the LGBTQ community be explored.
4.10	Carer	Neutral	The benefits of the redevelopment scheme will be conferred indiscriminately in this respect.
4.11	Lowest income groups	Positive	The masterplan incorporates a significant quantum of affordable housing, which will be made available in perpetuity to those in financial need. The scheme also incorporates public transport improvements and is located in two of the more deprived City wards, allowing the benefits or economic growth and new community facilities to be of particular bnefit to these communities.

4.12	Veterans, Armed forces community
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Neutral	
	The benefits of the redevelopment scheme will be confererd
	indiscriminately in this respect.

Human Rights Consider how a human rights approach is evident in the proposal

		Impact	What are the impacts and how do you know?
4.13	Right to education	Positive	The development will make contributions to education provision as negotiated with the Local Education Authority. The scheme facilitates expansion and improvement of the NRM which has an important educational function.
4.14	Right not to be subjected to torture, degrading treatment or punishment	Neutral	
4.15	Right to a fair and public hearing	Positive	Extended public consultation and engagement on the masterplan has been undertaken and this process of engagement is planned to continue.
4.16	Right to respect for private and family life, home and correspondence	Neutral	
4.17	Freedom of expression	Positive	Extended public consultation and engagement on the masterplan has been undertaken and this process of engagement is planned to continue.
4.18	Right not to be subject to discrimination	Positive	Public consultation and engagement on the masterplan was designed and undertaken to ensure that this objective is achieved
4.19	Other Rights	Neutral	

4.20	Additional space to comment on the impacts

Section 5: Planning for Improvement

What have you changed in order to improve the impact of the proposal on the One Planet principles? (please consider the questions you marked either mixed or negative, as well as any additional positive impacts that may be achievable)

As previously reported, every opportunity is being explored to deliver the best outcomes acheivable in the masterplan, including through using the One Planet principles.

What have you changed in order to improve the impact of the proposal on equalities and human rights? (please consider the questions you marked either mixed or negative, as well as any additional positive impacts that may be achievable)

5.2 The masterplan consultation and engagement has been designed to engage broad public opinion in the project moving forward, the most recent round of consultation was extended to include activity facilitated independently by the My York Central group to broaden the debate and deepen understanding of needs and aspirations of all York residents

Going forward, what further evidence or consultation is needed to ensure the proposal delivers its intended benefits? e.g. consultation with specific vulnerable groups, additional data)

Public consultation is planned to take place as part of the process leading to the submission of subsequent planning applications, for the detailed access road design, and as an ongoing process over the lifetime of the project. Quarterly monitoring of the project is undertaken to ensure that benefits are being realised as anticipated.

Please record any outstanding actions needed to maximise benefits or minimise negative impacts in relation to this proposal? (Expand / insert more rows if needed)

	ACUON
	To ensure that sustainability is optimised in the planning applications submitted
ŀ	To ensure further consultation maximises opportunity for broad public engagement and is designed and delivered in accordance with the One Planet Principles.
F	To optimise the projects delivery against One Planet principles, in the context of scheme and partnership opportunities and constraints.
1	To ensure that YC partnership members and advisors remain fully cognisant of the One Planet principles and their relationship to this project.

5.1

Person(s)	Due date
YCP project team	Aug-18
YCP project team	Ongoing
YCP project team	ongoing, with key programme milestones for phased scheme delivery
CYC members of project team	Ongoing